

Message Text

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ACTION EUR-12

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FM AMEMBASSY VIENNA

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INFO AMEMBASSY ANKARA

AMEMBASSY ATHENS

AMEMBASSY BELGRADE

AMEMBASSY BERLIN

AMEMBASSY BERN

AMEMBASSY BRUSSELS

AMEMBASSY BUCHAREST

AMEMBASSY BUDAPEST

AMEMBASSY COPENHAGEN

AMEMBASSY DUBLIN

AMEMBASSY HELSINKI

AMEMBASSY LISBON

AMEMBASSY LONDON

AMEMBASSY LUXEMBOURG

AMEMBASSY MADRID

AMEMBASSY MOSCOW

AMEMBASSY NICOSIA

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AMEMBASSY PRAGUE

AMEMBASSY REYKJAVIK

AMEMBASSY ROME

AMEMBASSY SOFIA

AMEMBASSY STOCKHOLM

AMEMBASSY THE HAGUE

AMEMBASSY VALETTA

AMEMBASSY WARSAW

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AMCONSUL STRASBOURG
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C O N F I D E N T I A L VIENNA 9144

E.O. 11652: GDS
TAGS: PFOR, CSCE, AU
SUBJECT: AUSTRIAN VIEWS ON CSCE IMPLEMENTATION

: STATE 239977

1. BEGIN SUMMARY: MFA IS VERY MUCH INTERESTED IN AND APPRECIATIVE OF USG DESIRE FOR INFORMAL CONSULTATIONS ON CSCE IMPLEMENTATION AND HAS APPOINTED MINISTER LIEDERMANN TO BE MFA ACTION OFFICER IN CSCE MATTERS. MFA WILL SHORTLY CIRCULATE AMONG GOA MINISTRIES AUSTRIAN INTERPRETATION OF CSCE DOCUMENT FOR COMMENTS AND SUGGESTIONS ON IMPLEMENTATION. GOA ANTICIPATES IMPLEMENTATION TO BE ONE OF ACTION ON UNILATERAL, BILATERAL AND MULTILATERAL FRONTS. AUSTRIA REGISTERED ONLY LIMITED SUCCESS IN MID-OCTOBER IN PROPOSED USE OF EUROPEAN COUNCIL AS FORUM FOR KEEPING NEUTRALS FOCUSED ON UNACCEPTABLE SHIFTS IN SOVIET AND EAST EUROPEAN INTERPRETATION OF CSCE. GOA WILL INCLUDE CSCE ITEM IN ITS TALKS IN BILATERAL COMMISSIONS WITH EE COUNTRIES AND HAS ASKED FOR COPY OF RECENTLY CONCLUDED US-USSR AGREEMENT ON MULTIPLE VISAS FOR JOURNALISTS. END SUMMARY.

2. IN COURSE OF INTRODUCTORY CALL ON OCTOBER 24, DCM, ACCOMPANIED BY POLCOUNS, DISCUSSED WITH MFA SECURITY AFFAIRS SECTION CHIEF MINISTER LIEDERMANN QUESTION OF CONSULTATIONS BETWEEN GOA AND USG ON CSCE IMPLEMENTATION, AS PER REFTEL. MEETING WITH LIEDERMANN HAD BEEN DELAYED DUE TO LIEDERMANN'S ABSENCE FROM AUSTRIA IN MID-OCTOBER AND HIS LATER ILLNESS UPON RETURN TO VIENNA.

3. GENERAL: LIEDERMANN, WHO HEADED AUSTRIAN DELEGATION TO CSCE STAGE II TALKS IN GENEVA AND WHO HAS BEEN APPOINTED MFA CSCE ACTION OFFICER, SAID GOA WAS VERY MUCH CONFIDENTIAL

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INTERESTED IN EXCHANGING WITH USG INFORMATION AND VIEWS ON INFORMAL, FAIRLY REGULAR BASIS. HE INDICATED THAT HE HAD ESTABLISHED EXCELLENT WORKING RELATIONS WITH WESTERN CAMP DURING GENEVA TALKS AND FELT THAT CONSULTATIONS IN FUTURE COULD BE OF MAJOR MUTUAL BENEFIT.

4. AUSTRIAN PROCESSING OF HELSINKI AGREEMENT:
LIEDERMANN IS NOW IN PROCESS OF PREPARING DETAILED GOA

INTERPRETATION OF CSCE. INTERPRETATION WILL THEN BE CIRCULATED TO ALL APPROPRIATE MINISTRIES FOR THEIR COMMENTS AND SUGGESTIONS. END PRODUCT WILL SERVE AS REGISTER OF ITEMS TO BE TAKEN UP LATER WITH EE INTERLOCUTORS. AT SAME TIME, AUSTRIAN EMBASSIES IN EASTERN EUROPE AND SOVIET UNION ARE BEING ASKED TO GIVE STATUS REPORT BY BASKETS OF SITUATION BEFORE AND AFTER HELSINKI AND NOTE WHAT, IF ANY, CHANGES HAVE ALREADY TAKEN PLACE. WITH FOREGOING DATA, GOA HOPES TO BE ABLE BETTER TO FOCUS ATTENTION ON ITEMS OF IMPORTANCE AND MEANS TO ACCOMPLISH OBJECTIVES.

5. CSCE IMPLEMENTATION: LIEDERMANN FEELS THERE EXIST THREE APPROACHES TO IMPLEMENTATION: UNILATERAL, BILATERAL AND MULTILATERAL. GOA SHARES USG VIEWPOINT THAT MUCH OF CSCE STANDS ON OWN, ESPECIALLY BASKET THREE (WHICH GOA VIEWS AS MOST IMPORTANT BASKET) AND NEEDS NO FURTHER NEGOTIATIONS. IN SUCH CASE ONLY MOVE REQUIRED IS UNILATERAL ACTION BY DEFICIENT PARTY. ON BILATERAL FRONT, AUSTRIANS PLAN TO INCLUDE CSCE AS REGULAR AGENDA ITEM IN MEETINGS OF BILATERAL COMMISSIONS (E.G. AUSTRO-CZECH AND AUSTRO-HUNGARIAN COMMISSIONS.)

6. MULTILATERAL FORA: GOA IS PARTICULARLY INTERESTED, ACCORDING TO LIEDERMANN, IN USE OF COUNCIL OF EUROPE (CE) AS INTERNATIONAL FORUM FOR CSCE IMPLEMENTATION. AT MID-OCTOBER CE MEETING, AUSTRIA REPORTEDLY ATTEMPTED TO MOBILIZE NEUTRALS INTO SORT OF "TRUTH SQUAD" VIS-A-VIS COMMUNIST INTERPRETATION OF CSCE, WITH WHAT LIEDERMANN TERMED ONLY LIMITED SUCCESS. AUSTRIA SEES CERTAIN DANGER IN ALLOWING PUBLIC "MISINTERPRETATIONS" BY COMMUNIST POWERS OF MEANING OF CSCE TO GO UNCHALLENGED AND THEREFORE SUGGESTED THAT COUNCIL OF EUROPE COULD

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SERVE AS FORUM TO COUNTER SUCH INTERPRETATIONS. HOWEVER, ACCORDING TO LIEDERMANN, OTHER WEST EUROPEAN NEUTRALS TOOK VERY CAUTIOUS STANCE ON AUSTRIAN SUGGESTION, INDICATING IN EFFECT THAT IT WAS TOO EARLY TO BEGIN FINGER-SHAKING EXERCISE AT COMMUNISTS.

7. OTHER POINT UNDERLINED BY LIEDERMANN IS NEED TO MAINTAIN MOMENTUM BEHIND CSCE IMPLEMENTATION EFFORTS. HE WAS PLEASED TO HEAR THAT USG HAS ALREADY BEGUN PUTTING TOGETHER CATALOGUE OF ACTION ITEMS AND HAS ALSO ENGAGED SOVIETS ON MULTIPLE VISAS FOR JOURNALISTS AND ON FAMILY . WHILE NOT WANTING TO BADGER SOVIETS AND OTHER WARSAW PACT MEMBERS ON IMMEDIATE SHORTFALLS IN THEIR PERFORMANCE TO DATE, GOA FEELS, ACCORDING TO LIEDERMANN, THAT WEST SHOULD NOT ALLOW ITSELF TO BECOME

ENMESHED IN DETAILED DISCUSSION OF MATTERS WHICH ALREADY
AGREED UPON IN HELSINKI DOCUMENT, LESS IT FIND ITSELF IN
EFFECT NEGOTIATING SAME DOCUMENT SECOND TIME.

8. ACTION REQUESTED: LIEDERMANN INDICATED GOA PLANNING
TO APPROACH SOVIETS ON ENTERING AGREEMENT FOR MULTIPLE
ENTRY VISAS FOR JOURNALISTS AND ASKED WHETHER
WE COULD PROVIDE COPY OF RECENT US-USSR AGREEMENT FOR
THEIR STUDY. EMBASSY WOULD APPRECIATE DEPARTMENT
PROVIDING COPY, IF NO OBJECTION PERCEIVED TO PASSING
TO GOA.BUCHANAN

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